

CALE GODFREY – ASSISTANT DIRECTOR, WILDLIFE DIVISION



CONSERVE, CONNECT, PROTECT,

## REGULATION AMENDMENT

#### 4VAC15-240-70. Turkey. Bag Limit.

The bag limit for hunting turkeys shall be one a day, three a license year, no more than two one of which may be taken in the fall beardless.

#### **Rationale**

- Public concern over lower than desired populations in some regions of Virginia
- Reducing bag limit on "beardless" turkeys (i.e., hens) is intended to protect females
  - Enhance potential reproductive output
  - Facilitate increase in turkey population
- Expand fall hunting bag limit for those desiring to take birds during the fall seasons

**Anticipated Effective Date:** January 1, 2026







# WILD TURKEY REGULATION AMENDMENT

## **Motion**

I move that the Wildlife & Boat Committee recommend to the Board of Wildlife Resources proposing the amendment to the wild turkey bag limit regulation as presented by staff.





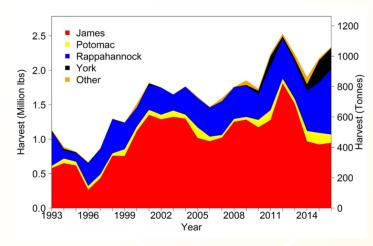


# Background

Introduced into Chesapeake Bay – late 1970s

Popular sportfish – Targeted by 30% of Virginia anglers





Orth et al.

# Background

Introduced into Chesapeake Bay – late 1970s

Popular sportfish – Targeted by 30% of Virginia anglers

Important commercial species

Strong concerns about negative impacts to other species





## Background

DWR regulation – only allows 1 fish >32" – reflective of VDH consumption advisories

Experimental commercial electrofishing

Efforts to lessen USDA inspection requirements

Incentives to encourage harvest

General assembly – 2024 – Workgroup to create market

General assembly – 2025 – Remove DWR size limit







**Current Regulations – 4VAC15-320-25** 

20/day, No statewide limit

**Exceptions** 

Kerr Reservoir – 20/day, only one >32"

James River and its tributaries below the fall line, Rappahannock River and its tributaries below the fall line, and York River and its tributaries (including the Pamunkey and Mattaponi River) below the fall line – No daily limit, only one >32"

All rivers below the fall line other than the James River and its tributaries, the Rappahannock River and its tributaries, and the York River and its tributaries – No daily limit







**Current Regulations – 4VAC15-320-25** 

20/day, No statewide limit

**Exceptions** 

Kerr Reservoir – 20/day, only one >32"

James River and its tributaries below the fall line downstream to a line connecting Hog Point on Hog Island (Surry County) and the downstream point of the mouth of College Creek (James City County) Rappahannock River and its tributaries below the fall line, and York River and its tributaries (including the Pamunkey and Mattaponi River) below the fall line—No daily limit, only one >32"

All rivers below the fall line other than the James River and its tributaries downstream to a line connecting Hog Point on Hog Island (Surry County) and the downstream point of the mouth of College Creek (James City County), the Rappahannock River and its tributaries, and the York River and its tributaries — No daily limit





## Schedule

August 21st – Board

If recommended by Board, goes to 30 day public comment period

October 22<sup>nd</sup> – Wildlife and Boat Committee

Public comments summarized and presented. Any recommended changes are identified and described.

October 23<sup>rd</sup> – Full Board

Board will vote to adopt/reject recommendation

January 1st – Any adopted regulation goes into effect



#### Motion

I move that the Wildlife and Boat Committee of the Virginia Department of Wildlife Resources put forward staff's regulatory recommendations on blue catfish to the full Board for public comment





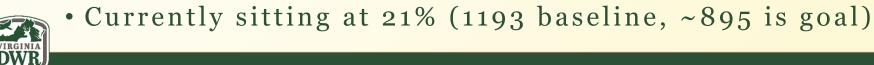
## Regulatory Reform – Governor Youngkin's EO 19

- Goal: reduce regulatory mandates by 25%
- Measure: actual mandates on regulated community
- Office of Regulatory Management
- Began efforts summer 2023 within normal reg cycles



#### Regulatory Reform

- Opportunity for housekeeping of regulatory catalog
- Unnecessary or otherwise could be handled administratively to reduce procedural burdens(e.g., a permit application)
- Not affecting opportunity or resource management



### Regulations Identified

- 4VAC15-20-100
- 4VAC15-20-110 (repeal)
- 4VAC15-20-155
- 4VAC15-20-160
- 4VAC15-20-210
- 4VAC15-30-10 (repeal)
- 4VAC15-30-40
- 4VAC15-35-80
- 4VAC15-40-200
- 4VAC15-40-260
- 4VAC15-40-280
- 4VAC15-40-290
- 4VAC15-90-280
- 4VAC15-200-60

- 4VAC15-275-10
- 4VAC15-275-20
- 4VAC15-275-30
- 4VAC15-275-40
- 4VAC15-275-60
- 4VAC15-275-70 (repeal)
- 4VAC15-275-80
- 4VAC15-275-90(repeal)
- 4VAC15-275-100 (repeal)
- 4VAC15-290-80
- 4VAC15-290-140
- 4VAC15-330-180
- 4VAC15-330-190
- 4VAC15-340-20
- 4VAC15-340-40
- 4VAC15-360-20



- **4VAC15-20-100**: Unnecessary mandate covered by DOT regulations for vehicular operation and standards on state/public roads.
- 4VAC15-20-110 (repeal): With paper licenses and records no longer issued, this is an unnecessary section that can be repealed and reduces our regulatory burden by one mandate. The official licensing system used by DWR is all online and produced digitally.
- **4VAC15-20-155**: The striking of subsection A lends to regulatory simplification and reduction of unnecessary oversight. Subsection B now references the correct form required to camp and also removes unnecessary mandates regarding the administrative process of obtaining a camping form. The portion struck from subsection C is duplicative of language in subsection E regarding removal of personal property and refuse.



• 4VAC15-20-160: §29.1-520(10) covers subsection B

• 4VAC15-20-210: §29.1-574(A) covers subsection B

• 4VAC15-30-10 (repeal): Covered by Code, §§ 29.1-103, 29.1-521(10), and 29.1-521(11)

• **4VAC15-30-40**: Subsection F was amended by the DWR Board in May of this year to strike the mandatory reporting of caught snakeheads to the department. This change will become effective (law) on 9/1/2025. However, further review of this section reveals that the whole subsection F is unnecessary as it duplicates §29.1-574(B).



- **4VAC15-35-80**: Removes unnecessary requirements and does not change the desired outcomes of the regulation's intent.
- **4VAC15-40-200**: Simplifies the regulation by removing two mandates and replacing with one mandate (*not to be used* on public lands).
- **4VAC15-40-260**: Sunday hunting is now legal. Any local ordinances a locality places on hunters regarding the use of firearms or time-of-day noise rules are outside the scope of this regulation section.
- **4VAC15-40-280**: Language in subsection C is unnecessary and outdated. Hunters who utilize Public Access Lands for Sportsmen (PALS) need to obtain such permit to do so in addition to having their other annual or lifetime hunting licenses and big game tags. Additionally, the cost of a PALS permit is no longer the same as a state resident hunting license (PALS is \$18 annually; state resident hunting license is \$23 annually)



- **4VAC15-40-290**: Stricken language is heavy on oversight; addresses the old "I notched the wrong paper tag" issue. Such accidents should not be deemed unlawful and were commonly resolved through communication with department representatives and procedural instruction.
- **4VAC15-90-280**: Regulatory language is unnecessary and implied in that muscle tissue is not listed as a lawful part for purchase or sale.
- 4VAC15-200-60: Simplifies regulation by using one mandate instead of two.
- 4VAC15-275 (multiple sections) Game: Hunter Education:
   Opportunity to rewrite this chapter for reduction opportunities in same way we recently overhauled Ch. 410 Boating Safety. Reflects updates to programming and modernization of requirements.



- **4VAC15-290-80**: Reduction of regulatory burden; unnecessary language removed without changing regulatory outcomes.
- 4VAC15-290-140: Reduction of regulatory burden; unnecessary language removed without changing the ultimate regulatory outcomes. HIP numbers and proof of purchase now in Go Outdoors Virginia account.
- **4VAC15-330-180**: Regulatory simplification; reduces two mandates while still maintaining the integrity of the regulatory section.
- **4VAC15-330-190**: Records are kept per permit issuance terms to artificially raise trout. Same with notice of inspections is outlined upon issuance of trout aquaculture operations.



- **4VAC15-340-20**: No other gear requires notification of law enforcement officer. Further, very few personal haul seine permits are issued in a given year. None were issued in 2025.
- **4VAC15-340-40**: Removes unnecessary language from subsection B. Conservation Police Officers do not need this regulatory permission to inspect fishing tackle.
- 4VAC15-360-20: Since taking of minnows and chubs for sale is not allowed, there is no need to define a gear type or restrictions on that gear.



#### Motion:

I move that the Board approve staff recommendations to meet the Agency's goal of 25% regulatory reduction per Executive Order 19, and that they are put forward to public comment.





Proposed Schedule – Board and Committee Meetings – 2025-2026

October 22<sup>nd</sup>, 2025 – Committee Meetings October 23<sup>rd</sup>, 2025 – Board Meeting

January 21<sup>st</sup>, 2026 – Committee Meetings January 22<sup>nd</sup>, 2026 – Board Meeting

March 18<sup>th</sup>, 2026 – Committee Meetings March 19<sup>th</sup>, 2026 – Board Meeting

May 20<sup>th</sup>, 2026 – Committee Meetings May 21<sup>st</sup>, 2026 – Board Meeting

August 19<sup>th</sup>, 2026 – Committee Meetings August 20<sup>th</sup>, 2026 – Board Meeting



#### Regulatory Cycle – Aquatic Wildlife, Non Game, and Boating – 2026

Jan 2026 – Feb 2026 - public issues Scoping period -- forms on web – staff makes contact with constituent groups or individuals, assess concerns or ideas for changes, utilizing format on input form.

Feb-March - Aquatic committees meet

March 18<sup>th</sup>, 2026 – Wildlife and Boat committee mtg. - preliminary review of issues March 19<sup>th</sup>, 2026 - Board meeting – preliminary review of issues identified by staff

April-May – Aquatic staff core group meets to finalize staff recommendations, finalize staff recommendations with AG review

May 20<sup>th</sup>, 2026 - Wildlife and Boat committee mtg. - Staff recommendations presented May 21<sup>st</sup>, 2026 - Board Meeting – Staff recommendations presented, Board proposals created

45 Day public comment period on Board proposals (no public meetings, unless a hot topic needs discussion)

Aug 19<sup>th</sup>, 2026- Wildlife and Boat committee – staff presents final recommendations on proposals Aug 20<sup>th</sup>, 2026 - Board Meeting – Staff presents final recommendations for final board approval

January 1st, 2027 – Regulations go into effect



Digest out late fall

Regulatory Cycle – Aquatic Wildlife, Non Game, and Boating – 2026

#### **Recommended Motion:**

I move that the WB Committee support the proposed meeting schedule as presented by staff.



Regulatory Cycle – Aquatic Wildlife, Non Game, and Boating – 2026

#### **Recommended Motion:**

I move that the Board support the proposed meeting schedule as presented by staff.





#### **State Wildlife Action Plan**

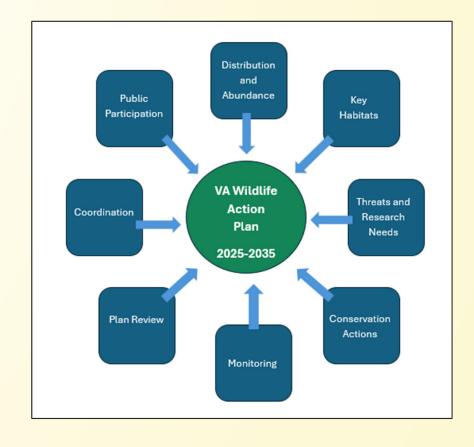
- A conservation blueprint developed by a state, territory or tribe that guides efforts to conserve plant, fish, wildlife, and their habitats
- A non-regulatory document
- A collection of scientifically-based recommendations from experts across the wildlife conservation community and representatives from local, state & federal government agencies (including DWR), conservation NGOs, and tribal governments
- A requirement by Congress for a state to be eligible for State
  Wildlife Grants, which fund most research and management of
  many of our nongame species





## **Eight Essential Elements**

- Distribution and abundance of species (SGCN list)
- Key Habitats
- Threats and Research Needs
- Conservation Actions
- Monitoring
- Plan Review
- Coordination among stakeholders & partners
- Public Participation





## 2025 Revision Highlights

- Engagement and consultation with **Virginia's Sovereign nations and recognized tribes** and inclusion of culturally-important species, traditional ecological knowledge, priority actions
- Inclusion of more marine species
- Identification and inclusion of plants as SGCN
- Return to broad array of conservation actions, including wildlife education, wildlife-related recreation, and law enforcement





## 2025 Revision Highlights

- Inclusion of specific environmental vulnerabilities and relevant adaptation and resilience actions
- Focus on working lands and unique threats and conservation opportunities available in these areas
- Inclusion of Assessment Priority species
- Based on smaller watersheds (HUC12) instead of Planning District Commissions to increase actionability
- Depicted in online tool





## 2025 Revision Results

A robust, actionable plan to guide the wildlife conservation activities of DWR and our partners across the Commonwealth.

- Total of 1,920 Species of Greatest Conservation Need
  - ✓ Habitats identified
  - ✓ Distribution and abundance understood
  - ✓ Threats identified, actions recommended
- 521 Assessment Priority Species
  - ✓ Research needs identified
  - ✓ Experts identified
- County and 12<sup>th</sup> order HUC attribution of SGCN



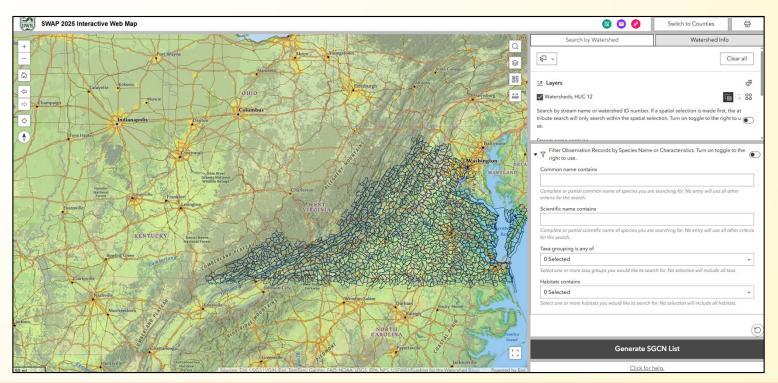






## **Online Tool**

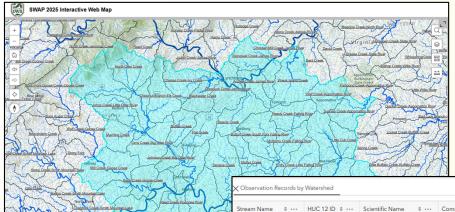
- Available on DWR website
- Allows one to view to habitat types and associated data (e.g., karst, caves, cliffs & talus, etc.)
- All the GIS tools basemap gallery, measuring, data view and layout options





## **Online Tool**

#### Geographic search



- Generate table of SGCN by county, group of counties
- Generate table of SGCN by 12<sup>th</sup> order watershed, group of watersheds
- Modify and sort table as needed
- Save, export, and download table as needed



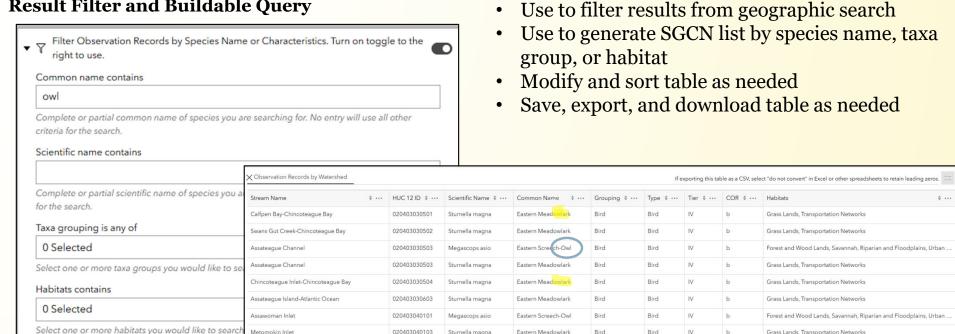


selection

Resulting SGCN list

#### **Online Tool**

#### **Result Filter and Buildable Query**



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Machipongo River

Machipongo River

Great Machipongo Inlet

Great Machipongo Inlet

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Mockhorn Bay-The Thorofare

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Megascops asio

Megascops asig

Sturnella magna

Sturnella magna

Sturnella magna



Ba n Owl

Eastern Screech-Owl

Eastern Screech-Owl

Fastern Meadowlark

Eastern Screech-Owl

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Grass Lands, Transportation Networks

Grass Lands Transportation Networks

Grass Lands, Transportation Networks

Grass Lands Transportation Networks

Forest and Wood Lands, Savannah, Riparian and Floodplains, Urban ..

Forest and Wood Lands, Savannah, Riparian and Floodplains. Urban ...

Forest and Wood Lands, Grass Lands, Glades and Barrens, Tidal Wetl...

Forest and Wood Lands, Savannah, Riparian and Floodplains, Urban .

Forest and Wood Lands, Savannah, Riparian and Floodplains, Urban ...

Forest and Wood Lands, Savannah, Riparian and Floodplains, Urban .

Threat Code \$ ...

#### **Public Comments**

Public Comment period: June 20 - July 18, 2025

Comments received: 50 total submissions

- 62 topics covered
- 17 comments were referred to other divisions.
- 31 responses were applicable to Wildlife Action Plan:
  - ✓ 23 related to Habitats/Threats/Conservation Actions
  - ✓ 7 related to the SGCN list
  - ✓ 28 related to missing information (mostly wildlife corridors)
  - ✓ 2 related to the structure of the Plan
  - ✓ 12 comments were related to information already in the Plan
- All comments have been appropriately addressed and the Plan updated to reflect.





# Remaining Schedule

August 2025 DWR Board Presentation and proposed

endorsement

**September 2025** Submit to the USFWS

October - May 2026 Regional Review team will evaluate the

Plan to ensure it addresses the 8 elements

mandated by Congress

Early 2026 SWAP will be sent to the Director of the

U.S. Fish and Wildlife Service for a final

decision on approval







# Committee Motion – August 20, 2025

# **Recommended Motion:**

Mr. Chairman,

I move that the Wildlife and Boat Committee recommend that the Board endorse the 2025 Virginia Wildlife Action Plan as presented by staff.





# State Wildlife Grants fund meaningful work:

#### **Baber Mill Dam Removal**



Enhanced conservation for freshwater mussels, sea lamprey, American eel, and a host of resident aquatic fauna.





#### State Wildlife Grants fund meaningful work:

Reintroduction of critically imperiled freshwater mussels



Appalachian Monkeyface Releases - Clinch and Powell rivers



James Spinymussel Release – James River

## State Wildlife Grants fund meaningful work:

South Fork Shenandoah River Restoration Elkton Landfill Site







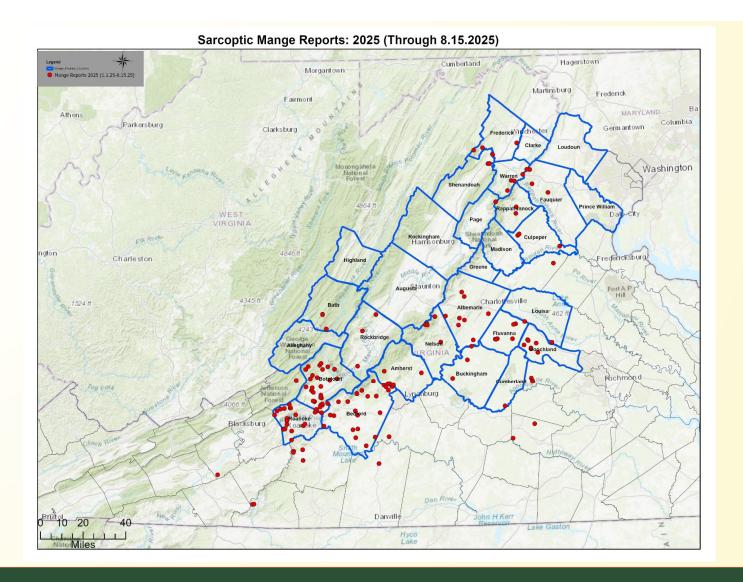


UPDATE ON THE MANGE MANAGEMENT PLAN
AND MANGE RESPONSE

MICHAEL LIPFORD - DIRECTOR, WILDLIFE DIVISION



CONSERVE. CONNECT. PROTECT





# **DWR COMMITMENTS TO MANGE**

- 1. Improve the public mange reporting system
- 2. Enhance options for response to mange reports
- Expand involvement of bear hunters in sample/data collection
- 4. Reduce hunting mortality to assist natural recovery of bear populations
- 5. Increase public awareness about mange in Virginia and DWR actions toward it
- 6. Develop a more comprehensive bear sarcoptic mange management plan





- Combining efforts with Arkansas Game and Fish to leverage resources
- Staff reviewed >70 research papers covering mange biology and impacts to a variety of species and regions
- Plan is designed to be adaptive as new information/insights surface
- Timeline moving forward
  - Draft completed by September 8<sup>th</sup>
  - Plan will be shared for review with:
    - External experts (researchers and managers)
    - The board and interested stakeholders



**Executive Summary & Statement of Adaptive Framework** 

Goals

Introduction

Surveillance & Monitoring Strategies

Management & Response Strategies

Research (Past, Present, & Future)

Communication & Outreach

**Appendices** 



## Draft Plan Goals

- Implement science-based surveillance and management techniques and continually adapt as more is learned
- 2. Manage for resilient populations of black bears affected by sarcoptic mange to ensure sustained use and conservation of the resource
- 3. Identify critical knowledge gaps and address them through professional networks and research efforts
- 4. Communicate broadly and effectively with constituents and foster citizen science opportunities

# Surveillance & Monitoring Strategies

- Conducted through direct observation, engagement of stakeholders, and utilization of technological tools
- Passive surveillance efforts will focus on utilizing observations to confirm presence of manage and severity of infection – Helpline, online reporting, etc.
- Active surveillance efforts will focus on securing samples from infected and noninfected bears and conducting diagnostic testing – maybe hunter-harvested or clinical suspects
- Surveillance data will be integrated to map distribution of mange, guide
   management responses, and fill in knowledge



## Management & Response Strategies

- Examples of recommended strategies include removal of severely affected bears, limiting artificial congregation of bears, and adapting population indices/models to incorporate disease affects
- Examples of strategies not recommended for adoption at this time include the removal of mild or moderately affected bears and treatment of clinical suspects
  - These and other strategies will be continually reviewed as more is learned (adaptive management).



#### Research (Past Present, & Future)

- Outlines past and ongoing efforts of DWR to contribute to the knowledge of mange
- Future Research Directions focuses on unknown aspects of mange in black bears that warrant further investigation
  - <u>Epidemiology & disease ecology</u> transmission mechanisms, role of bear population density, relationship to wild canid populations
  - Impact on bear populations genetic effects, influence on survival and reproduction
  - <u>Immunology</u> occurrence of population immunity, potential cyclical patterns



#### Communication & Outreach

- Public awareness improve awareness and transparency regarding what is known/unknown about mange, species impacted, and DWR action related to the disease
- 2. <u>Public engagement & support</u> convey what individuals can do to help address mange, how those efforts contribute to fighting mange, how to reduce risk of mange to humans and domestic animals
- 3. <u>Agency communications</u> ensure DWR staffs and partners have most up-to-date and appropriate information regarding mange



## **Appendices**

- Regional and Virginia specific history with mange
- Biology and ecology of sarcoptic mange
- Mange response protocols
- Glossary of terms
- Literature References



#### ENHANCE OPTIONS FOR RESPONSE TO MANGE REPORTS

#### **Human Wildlife Conflict Specialist**

- Interviews conducted on August 12<sup>th</sup> & 14<sup>th</sup>
- Panel recommendation submitted to HR
- Working to complete process and offer position

#### **Enhanced Response Capacity for Reports of Severely Affected Bears**

- Wildlife Division, Law Enforcement, and Helpline staffs identified for designation to authorize dispatch – will enable coverage on evenings and weekends
- Phone number being established for severe mange reports outside business hours
- Process outlined for providing individual authorization to dispatch and reporting.



# **ADDITIONAL MANGE COMMITMENTS UPDATES**

- Reduce hunting mortality while keeping recreational opportunity
  - New regulations effective for upcoming seasons
- VA Tech mange research
  - Finishing second field season with increases in hair samples and bears captured
  - Details to be provided at October Board meeting
- Develop bear hunter log
  - Distributed to bear hunters to record mange and healthy bears during chase and hunting seasons, primarily in mange areas
- · Public bear observation form
  - Distributed to interested landowners and hunters to record mange and healthy bears
- Camera grid deployment in mange area
  - Staff deployed ~80 trail cameras in mange area to establish baseline data on bear observations to compare with future years
  - Thanks to landowners, bear hunters, the Shenandoah National Park, and USFS for their assistance and support.





